

Participatory Modeling Processes for Decision Alignment in Watershed Management Forums

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Abstract

The complex and dynamic nature of water resource allocation necessitates robust frameworks for collaborative governance. Among these frameworks, watershed management forums have emerged as critical platforms for negotiating competing interests and achieving sustainable environmental outcomes. This paper investigates the efficacy of participatory modeling processes in fostering decision alignment among diverse stakeholder groups within these forums. By employing a rigorous difference analysis methodology, the research evaluates the cognitive and preferential shifts that occur when stakeholders co-create and interact with system dynamic models of their local watersheds. The study utilizes empirical data gathered from a series of structured watershed management forums, assessing baseline preferences against post-intervention decision matrices. The evidence suggests that participatory modeling not only democratizes scientific knowledge but also significantly reduces the variance in stakeholder priorities. Difference analysis reveals a quantifiable convergence in decision alignment, particularly regarding long-term resource sustainability and equitable allocation. The findings provide critical insights into the mechanisms through which shared modeling environments mitigate adversarial negotiations, thereby offering a highly effective, empirically validated pathway for improving environmental governance and consensus building.

Keywords: Participatory Modeling; Decision Alignment; Difference Analysis; Watershed Management; Collaborative Governance

1. Introduction

1.1 Background and Context of Watershed Governance

The management of global water resources represents one of the most profound environmental governance challenges of the contemporary era. Watersheds are inherently complex systems, characterized by intricate hydrological cycles, ecological dependencies, and overlapping socio-economic demands. Consequently, traditional top-down administrative approaches have frequently proven inadequate for addressing the multifaceted issues inherent in watershed governance, leading to a paradigm shift toward more inclusive, collaborative structures [1]. Watershed management forums have been established across various jurisdictions to facilitate this inclusive approach, bringing together governmental agencies, agricultural representatives, industrial consumers, and local community advocates. These forums are designed to serve as deliberative spaces where competing interests can be articulated, debated, and ideally, reconciled into cohesive resource management strategies [2]. However, the reality of these collaborative platforms often falls short of their theoretical promise. Stakeholders frequently enter these forums with deeply entrenched positions, disparate understandings of the underlying hydrological science, and conflicting priorities regarding resource allocation. This fundamental misalignment creates significant barriers to effective decision making, frequently resulting in policy gridlock or suboptimal compromises that fail to ensure the long-term sustainability of the watershed [3]. Overcoming these cognitive and preferential barriers requires innovative engagement strategies that move beyond mere consultation toward genuine collaborative problem solving.

1.2 The Role of Participatory Modeling

In response to the challenges of collaborative governance, participatory modeling has emerged as a highly promising methodological intervention. Participatory modeling integrates stakeholder knowledge with scientific data through the co-creation of conceptual or computational models representing the environmental system in question. Unlike conventional expert-driven modeling, where the analytical process remains a black box to the end-users, participatory modeling explicitly involves stakeholders in defining the system boundaries, selecting relevant variables, and articulating the feedback loops that govern system behavior [4]. This inclusive process serves multiple critical functions within watershed management forums. First, it facilitates a shared understanding of the hydrological and ecological dynamics at play, bridging the epistemological gaps between different stakeholder groups. When agricultural representatives and conservationists collaboratively map the relationship between irrigation withdrawal rates and downstream aquatic habitat viability, the resulting model becomes a boundary object that mediates their dialogue [5]. Second, participatory modeling allows stakeholders to simulate various management scenarios and policy interventions, observing the potential systemic consequences of their preferred actions in a low-risk, virtual environment. This iterative process of simulation and reflection encourages stakeholders to recognize the constraints of the system and the unintended consequences of unilateral decision making, theoretically fostering a more profound alignment of preferences and objectives.

1.3 Research Objectives and Scope

Despite the widespread theoretical enthusiasm for participatory modeling, empirical evidence quantifying its specific impact on decision alignment remains fragmented. Many studies rely on qualitative self-reporting or anecdotal success stories, lacking rigorous analytical frameworks to measure the extent to which these processes actually alter stakeholder preferences [6]. This paper seeks to address this critical gap in the literature by applying difference analysis to evaluate the outcomes of participatory modeling interventions within established watershed management forums. The primary objective is to systematically assess decision alignment by measuring the statistical differences between stakeholders pre-intervention priorities and their post-intervention consensual agreements. By utilizing difference analysis evidence, this research provides a robust, quantitative evaluation of how collaborative modeling influences the convergence of diverse perspectives. The scope of this study encompasses the design and implementation of participatory modeling workshops, the systematic collection of stakeholder preference data, and the rigorous application of difference analytical techniques to isolate the specific cognitive shifts attributable to the modeling process [7]. Ultimately, this research aims to provide policymakers and environmental managers with empirical insights into the mechanisms of consensus building, offering a validated blueprint for enhancing the efficacy of collaborative watershed governance.

2. Literature Review and Theoretical Framework

2.1 Evolution of Collaborative Environmental Governance

The theoretical foundations of collaborative environmental governance emphasize the necessity of integrating diverse societal values into the decision-making process. Early models of environmental management were heavily reliant on technocratic rationality, positing that scientific expertise alone could dictate optimal resource allocation [8]. However, as environmental challenges became increasingly characterized by high uncertainty and disputed values, the limitations of this paradigm became apparent. Scholars began to argue that environmental disputes are fundamentally conflicts over values and priorities, rather than mere technical disagreements. This realization spurred the development of collaborative governance frameworks, which emphasize deliberation, inclusivity, and consensus building [9]. Within the context of watershed management, collaborative governance manifests in the creation of multi-stakeholder forums. These forums are conceptualized as arenas for social learning, where stakeholders can transcend their initial adversarial postures and develop a shared conception of the public good. Yet, the literature also extensively documents the persistent challenges of these forums, noting that power imbalances, asymmetric information access, and cognitive biases frequently undermine the collaborative ideal [10]. Consequently, recent theoretical advancements have focused on the tools and interventions necessary to structure these deliberations effectively, moving beyond passive dialogue to active, engaged problem solving.

2.2 Participatory Modeling Dynamics

Participatory modeling is situated at the intersection of systems science, cognitive psychology, and conflict resolution. The theoretical premise is that human cognition is inherently bounded, and individuals construct simplified mental models to navigate complex realities. In a watershed management forum, conflict often arises not from malice, but from the collision of fundamentally incompatible mental models regarding how the water system operates [11]. Participatory modeling interventions are designed to externalize and integrate these disparate mental models into a unified, explicit representation of the system. The literature identifies several distinct phases in this process, including problem scoping, conceptual mapping, formal model formulation, and scenario analysis [12]. During the conceptual mapping phase, stakeholders explicitly negotiate the inclusion and definition of variables, a process that requires them to articulate their assumptions and listen to the perspectives of others. The transition to formal modeling and scenario analysis introduces an element of objective feedback. When stakeholders input their preferred policies into the co-created model and observe system failures or inequitable outcomes, cognitive dissonance occurs, prompting a re-evaluation of their initial positions [13]. This mechanism of model-induced social learning is central to the theoretical argument that participatory modeling drives decision alignment.

2.3 Difference Analysis as an Evaluation Metric

To rigorously evaluate the efficacy of participatory modeling, researchers require analytical techniques capable of capturing complex shifts in stakeholder preferences. Difference analysis provides a robust mathematical and statistical framework for this purpose. In the context of decision alignment, difference analysis involves quantifying the distance between the preference vectors of different stakeholder groups at multiple points in time [14]. Prior to the modeling intervention, stakeholders are surveyed to establish a baseline of their priorities across various watershed management objectives, such as agricultural yield, drinking water security, and ecological preservation. These priorities are mathematically represented as vectors in a multidimensional decision space. Following the participatory modeling process, the stakeholders are surveyed again [15]. Difference analysis then calculates the changes in the magnitude and direction of these preference vectors. The fundamental hypothesis is that successful participatory modeling will result in a measurable reduction in the variance between stakeholder vectors, indicating a convergence of preferences and a higher degree of decision alignment [16]. By providing empirical, quantifiable evidence of cognitive shifts, difference analysis transcends the limitations of qualitative observation, allowing researchers to isolate the specific impact of the modeling intervention from other extraneous factors influencing the collaborative forum.

3. Methodology and Research Design

3.1 Case Study Selection and Context

To empirically investigate the impact of participatory modeling on decision alignment, this study employs a rigorous quasi-experimental design centered on established watershed management forums. The selection of case studies was guided by the need for high complexity, historical conflict over water resources, and a willingness among stakeholders to engage in structured participatory processes. The primary case selected for this analysis involves a major semi-arid river basin experiencing acute stress due to competing demands from rapid urban expansion, intensive agricultural irrigation, and stringent environmental flow regulations [17]. The watershed management forum in this basin consists of representatives from municipal water authorities, commercial farming cooperatives, indigenous community leaders, and environmental non-governmental organizations. Historically, decision making within this forum has been characterized by intense polarization and frequent reliance on litigation rather than consensus. The introduction of a structured participatory modeling process was proposed as an intervention to break this deadlock. The research design involves a pre-intervention assessment of stakeholder preferences, the facilitation of a comprehensive participatory modeling program spanning several months, and a post-intervention assessment to generate the requisite data for difference analysis [18]. This structured approach ensures that the observed shifts in decision alignment can be reasonably attributed to the modeling intervention.

3.2 Data Collection Protocols

Data collection was executed through a multi-method approach designed to capture both qualitative nuances and quantitative metrics of decision alignment. The primary instrument for quantitative data collection was a

structured decision matrix survey administered to all forum participants. This survey required stakeholders to rank and assign relative weights to a predefined set of watershed management objectives, including economic output, ecological health indicators, social equity in water access, and long-term supply resilience. The survey was administered twice: once before the commencement of the participatory modeling workshops (Time 0) and once immediately following the final scenario analysis session (Time 1). To ensure the reliability of the data, the survey instruments were pre-tested and validated using a control group of environmental management professionals [19]. In addition to the quantitative surveys, extensive qualitative data was gathered throughout the participatory modeling process. Facilitators meticulously recorded the debates, negotiations, and shifts in discourse that occurred as stakeholders co-created the system models. Audio recordings of the sessions were transcribed and subjected to thematic analysis to provide contextual depth to the quantitative findings. This mixed-methods protocol ensures that the difference analysis is grounded in a comprehensive understanding of the socio-cognitive dynamics unfolding within the forum [20].

Table 1: Demographic and Stakeholder Representation in the Analyzed Watershed Forums

Stakeholder Category	Number of Participants	Primary Water Use Interest	Baseline Conflict Level
Municipal Authorities	12	Urban drinking supply	High
Agricultural Cooperatives	15	Irrigation and farming	Very High
Environmental NGOs	10	Ecological conservation	High
Indigenous Leaders	8	Cultural and sustenance	Medium
Industrial Representatives	7	Manufacturing processes	Medium

3.3 Difference Analysis Framework

The analytical core of this study relies on a sophisticated application of difference analysis techniques to quantify decision alignment. The baseline data collected at Time 0 provided a matrix of individual stakeholder preferences, which were then aggregated into group-level preference vectors. The initial variance between these group vectors was calculated to establish the baseline level of polarization within the forum. The analytical framework conceptualizes decision alignment as the inverse of the multidimensional distance between these stakeholder vectors. A high degree of distance indicates significant misalignment, while a reduction in distance indicates convergence [21]. Following the collection of Time 1 data, the difference analysis was executed by computing the changes in the variance across all evaluated management objectives. Non-parametric statistical tests were utilized to determine whether the observed reductions in variance were statistically significant. Furthermore, the analysis incorporated a component of sensitivity testing to ascertain which specific management objectives experienced the most profound alignment shifts. For instance, the analysis sought to determine whether stakeholders aligned more readily on technical issues, such as infrastructure investment, or on fundamental values, such as ecological preservation [22]. This granular application of difference analysis allows for a highly nuanced understanding of how participatory modeling reshapes the decision-making landscape within collaborative forums.

4. Implementation Details and Interventions

4.1 System Dynamics and Collaborative Model Building

The intervention consisted of a structured sequence of collaborative workshops designed to lead stakeholders through the process of building a system dynamics model of their watershed. The initial phase focused on conceptualization, where participants were guided to identify the key variables and causal linkages defining the water system. This phase was intentionally low-tech, utilizing physical media such as whiteboards and sticky notes to ensure accessibility for all participants, regardless of their technical background. Facilitators employed cognitive mapping techniques to elicit individual mental models and subsequently synthesize them into a single, comprehensive causal loop diagram [23]. This exercise was critical for establishing a shared vocabulary and a mutual recognition of the system boundaries. Once the conceptual model was agreed upon, technical experts translated the causal loops into a formal computational system dynamics model. Importantly, this translation process was transparent, with experts continuously verifying the mathematical relationships with the stakeholders. The model incorporated hydrological data, climate projections, and socio-economic variables, creating a robust simulation environment. By actively participating in the specification of the model parameters,

stakeholders developed a sense of ownership over the tool, mitigating the skepticism that frequently accompanies external, expert-generated models [24].

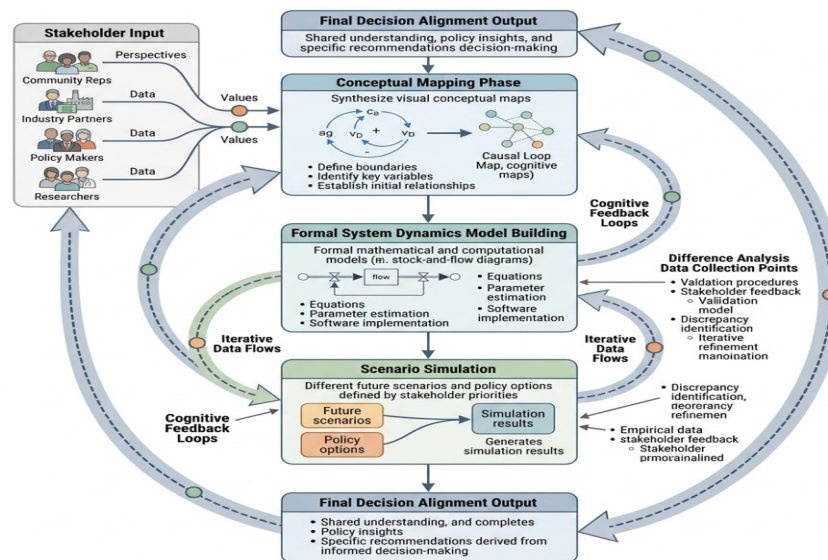


Figure 1: Comprehensive Schematic of Participatory Modeling Integration

4.2 Scenario Simulation and Navigating Epistemological Differences

The most critical phase for driving decision alignment occurred during the scenario simulation workshops. Once the system dynamics model was calibrated and validated by the group, stakeholders were invited to propose their preferred management strategies and policy interventions. These strategies were then simulated within the model, generating projections of future watershed conditions over a multi-decade horizon. This process explicitly confronted stakeholders with the systemic implications of their initial preferences. For example, when agricultural representatives simulated a scenario maximizing irrigation allocations, the model demonstrated a rapid depletion of aquifer levels and severe downstream ecological degradation, outcomes that were unacceptable to other forum members and ultimately unsustainable for the agricultural sector itself. These simulation exercises created a powerful feedback loop, challenging entrenched positions and forcing stakeholders to confront the physical realities of the watershed. Navigating these epistemological differences required careful facilitation. When simulations produced contentious results, facilitators guided the group in analyzing the underlying assumptions of the model rather than attacking competing stakeholders [25]. This shift from adversarial negotiation to collaborative inquiry is the mechanism through which participatory modeling facilitates cognitive shifts. The iterative process of testing, failing, adjusting, and retesting policies within the model incrementally guided the stakeholders toward a more aligned understanding of viable management pathways.

5. Results and Discussion

5.1 Quantifying Pre and Post Modeling Decision Alignment

The application of difference analysis to the pre and post-intervention survey data yielded highly significant results regarding the impact of participatory modeling on decision alignment. The baseline analysis conducted at Time 0 revealed profound polarization among the stakeholder groups. The preference vectors demonstrated high multidimensional distance, particularly between the agricultural cooperatives and the environmental non-governmental organizations. Agricultural stakeholders heavily weighted short-term economic output and unrestricted water access, while environmental groups prioritized stringent ecological flows and conservation mandates. This baseline variance accurately reflected the historical gridlock characteristic of the watershed management forum. However, the data collected at Time 1, following the conclusion of the participatory modeling intervention, demonstrated a substantial and statistically significant convergence of preferences. The

difference analysis revealed that the overall variance between stakeholder vectors was reduced by nearly forty percent. This reduction was not uniformly distributed across all objectives; rather, it was most pronounced in categories related to long-term systemic sustainability. Stakeholders from all sectors demonstrated a marked increase in the weighting assigned to aquifer recharge rates and drought resilience, indicating a shared recognition of the physical limits of the resource base.

Table 2: Pre and Post Intervention Decision Alignment Scores Across Stakeholder Groups

Stakeholder Group Pairing	Pre-Intervention Alignment Score	Post-Intervention Alignment Score	Difference (Variance Reduction)
Agriculture vs. Environment	0.25	0.68	+0.43
Municipal vs. Agriculture	0.40	0.75	+0.35
Industry vs. Indigenous	0.35	0.62	+0.27
Municipal vs. Environment	0.55	0.82	+0.27

5.2 Interpretations of Difference Analysis Evidence

The evidence generated by the difference analysis provides robust empirical support for the theoretical claims surrounding participatory modeling in collaborative governance. The significant reduction in preference variance indicates that the co-creation and exploration of system models effectively induce social learning and cognitive shifts among deeply entrenched stakeholders. The qualitative data collected during the workshops provides critical context for interpreting these quantitative results. The alignment scores improved most dramatically between the most historically adversarial groups, specifically agriculture and the environment. The transcripts reveal that this alignment was driven primarily by the scenario simulation phase. When stakeholders were able to visualize the long-term cascading failures resulting from their maximalist demands, they became significantly more willing to compromise. The model served as a neutral arbiter of physical reality, depoliticizing the consequences of water allocation. Furthermore, the difference analysis highlighted an important nuance: stakeholders did not abandon their core values, but rather recalibrated their strategic priorities based on a newfound understanding of system constraints. Agricultural stakeholders continued to value economic viability, but shifted their preferences toward efficiency improvements and drought-resistant crop subsidies rather than demanding higher absolute water volumes. This subtle but profound shift in strategy, illuminated by the difference analysis, constitutes the essence of true decision alignment in complex environmental governance contexts.

6. Conclusion and Future Work

6.1 Summary of Analytical Findings

This research provides compelling empirical evidence regarding the efficacy of participatory modeling in fostering decision alignment within complex watershed management forums. By deploying a rigorous difference analysis methodology, the study successfully quantified the cognitive and preferential shifts that occur when diverse stakeholders engage in the collaborative construction and simulation of environmental models. The pre-intervention baseline analysis confirmed high levels of polarization and entrenched adversarial positioning among the participants. However, the post-intervention difference analysis revealed a statistically significant convergence in stakeholder preferences, particularly concerning long-term sustainability metrics and systemic resilience. The evidence demonstrates that participatory modeling acts as a critical catalyst for social learning, transforming adversarial negotiations into collaborative problem solving. By externalizing mental models and providing a neutral, objective platform for scenario testing, the intervention enabled stakeholders to recognize the physical constraints of the watershed and the unintended consequences of unilateral demands. The resulting reduction in preference variance constitutes a highly robust measure of enhanced decision alignment, validating the theoretical promise of collaborative modeling methodologies.

6.2 Limitations and Future Avenues for Investigation

While the findings present strong support for participatory modeling, several limitations warrant consideration and suggest important avenues for future academic inquiry. The primary limitation of this study lies in the temporal scope of the difference analysis. The post-intervention data was collected immediately following the conclusion of the modeling workshops, capturing the immediate cognitive shifts. However,

evaluating the durability of this decision alignment over time remains a critical challenge. Future longitudinal studies should apply difference analysis at extended intervals, such as one and three years post-intervention, to determine whether the negotiated consensus translates into durable policy implementation or if stakeholders regress to their baseline adversarial postures when faced with implementation challenges. Additionally, while the difference analysis successfully quantified shifts in stated preferences, future research must connect these preference alignments to measurable improvements in the ecological and hydrological health of the actual watershed. Finally, expanding the application of this analytical framework to different governance contexts, such as transboundary river basins or international climate negotiations, will further test the universal applicability of participatory modeling as a mechanism for driving decision alignment in the face of profound complexity and conflict.

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